



CPR Revision - state of play

VLEVA

Thematische sessie “duurzaam wonen”

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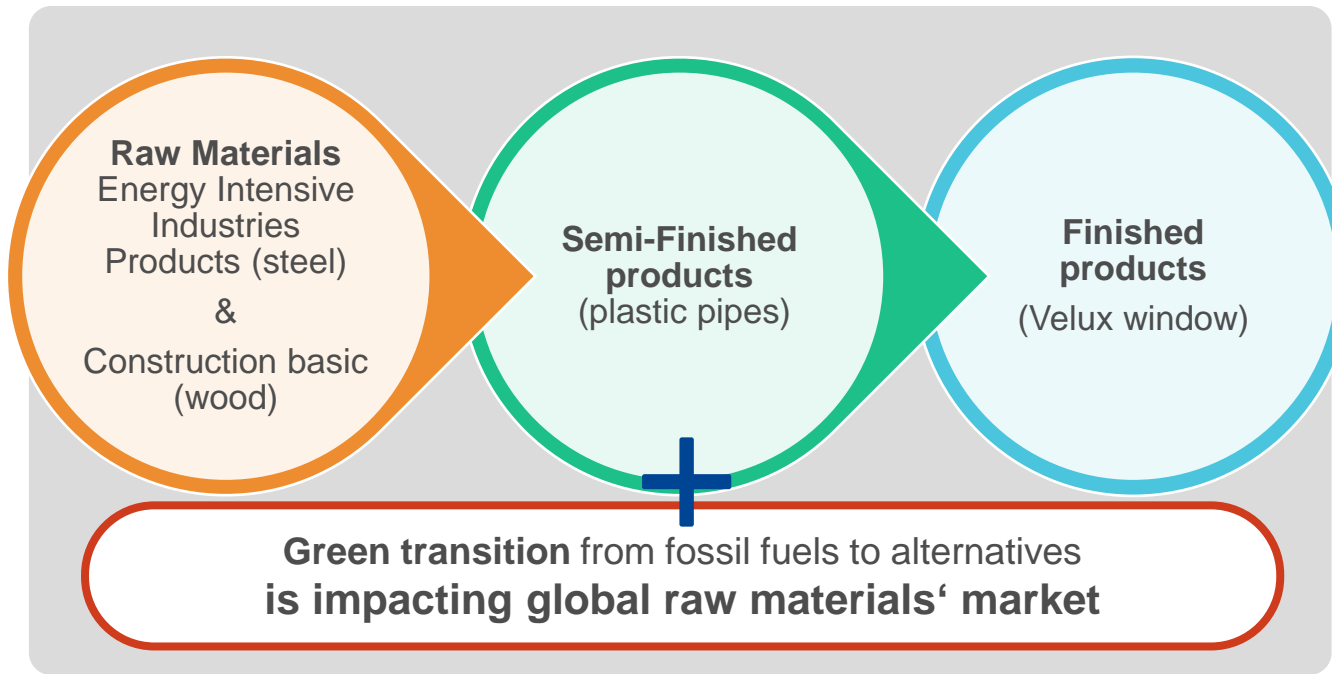
Construction Products: prices and shortages

Construction Ecosystem:

10% EU value added
25M workforce
5M enterprises



Which products impacted?



Logistics & stock management

Transportation

Traders

Staffing

Capacity Machinery Fleet

Third Countries' policies

EU climate/energy policies

Drivers?

Key figures

Building stock

190 million residential dwellings:

↳ 24.5 billion m² floor area

↳ 55% EPC 'E' or lower

Employment:

25 million employed in ecosystem

↳ 14 million construction

↳ 5.5 million renovation

Companies

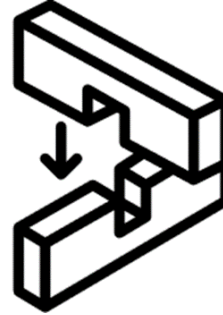
5,3 million companies

↳ 90% micro-enterprises

Turnover:

€1.9B annual turnover

CPR of today: peculiar Regulatory act



CPR

National Building Codes

Construction works



Product information + testing

should fulfill



National regulatory needs



1. NLF regulation ... but harmonises “language” not products requirements
2. NLF regulation ... but standards COMPULSORY
3. Standards deemed to be “exhaustive”. No national marks or add. requirements possible
4. Standards, only route to hTS: no possibility for COM to correct standards
5. Not all products harmonised. For non-harmonised: mutual recognition



1. Background of the CPR Review

- ✓ Adoption of the current Construction Products Regulation: 2011
- ✓ Full application of the CPR: July 2013
- ✓ Implementation Report: July 2016
- ✓ Communication Clean Energy for all Europeans: November 2016
- ✓ Review launched in 2017
- ✓ Evaluation report: October 2019

2. The CPR review process

✓ Collecting evidence: several studies

- *Economic impacts of the CPR, 2017*
- *Cross-border trade, 2018*
- *Survey on economic users' needs, 2018*
- *Survey on Member States' needs, 2018*
- *Survey on Member States' regulatory practices, 2018*





2. The CPR review process

✓ Wide consultation:

- *European Parliament, hearing IMCO, 2017*
- *5 technical platforms, 2016-2017*
- *Open public consultation, 2018: 641 replies*
- *Interviews/surveys, 2017-2018: 920 participants*
- *Validation workshop, 2018: 96 stakeholders*
- *Meetings with Member States (bilaterals + 28.05.18)*



- *5 stakeholder dialogues - 100 to 160 participants each (June-July 2020)*
- *Technical stakeholder conference (September 2020, 750 participants)*
- *Consultation on Inception Impact Assessment (June-August 2020, 76 contributions)*
- *Open consultation on future options (230 replies)*
- *Open Public Consultation (263 contributions)*
- *Survey on horizontal issues (October 2019), company survey (August-October 2020)*
- *9 Meetings with MS experts and bilateral meetings with Member States (20)*





3. Political priorities for the CPR revision

- ✓ “ensure that the design of new renovated buildings at all stages is in line with the needs of the **circular economy**, and leads to increased digitalisation and climate-proofing of the building stock” (European Green Deal).
- ✓ “addressing the **sustainability performance** of construction products in the context of the revision of the Construction Product Regulation, including the possible introduction of recycled content” (Circular Economy Action Plan).
- ✓ “in the framework of the ongoing Construction Products Regulation revision the Commission will consider How **sustainability criteria** could support the uptake of more sustainable construction products” (Renovation Wave).

4. Issues to be addressed, from the evaluations:

- ✓ Dysfunctioning standardisation system: the (mandatory) harmonised standards proposed by CEN for citation do not fulfil legal requirements. No standard could be cited in OJEU since early 2019.
- ✓ Current standards incomplete: neither covering the information needs of practitioners, nor of Member States. Environment hardly covered at all.
- ✓ National requirements: partly because of incompleteness, Member States set up unlawful national obstacles, sometimes for good reasons i.e. ensure citizen's safety.
- ✓ Market surveillance weak and uneven.
- ✓ Simplified procedures aiming at SMEs do not work, due to vagueness and lack of relevance.

4. Other issues to be addressed

- ✓ Relationship with other EU legislation to be clarified.
- ✓ Notified Bodies' system could be improved.
- ✓ Goal of Article 114 TFEU [cfr. 114(3) a high level of protection of health, safety and environment] not effectively pursued.



5. Options for the Impact Assessment

Option A (Baseline) - Improving the implementation

Option B - Repairing the CPR (addressing all issues highlighted in Evaluation)

Including: ensuring *coherence* with other EU legislation, addressing *environmental* aspects of construction products (BWR7), covering some *used* construction products to promote *circularity*, empowering the Commission to act against partial *system failures*, ensuring the comprehensiveness of the CPR's *Common Technical Language*, improving *legal certainty*, ensuring a smooth *phasing in* of the revised CPR.

Option C - Repairing + focusing

Limited to test methods, limited to core areas or making standards voluntary.

Option D - Repairing + enhancing

Introduce product requirements, dealing with product inherent aspects (health, safety and the environment).

Option E - Repealing the CPR

Mutual recognition would apply.

6. Next steps

- ✓ Finalisation of Impact Assessment in Q4 2021, interface with the Sustainable Products Initiative (SPI).
- ✓ Target adoption: early 2022.
- ✓ Acquis planning process: preparing the next set of harmonised technical specifications.

▶▶ *Study supporting the Impact Assessment recently published and available at:*

<https://op.europa.eu/en/publication-detail/-/publication/20f672b4-1503-11ec-b4fe-01aa75ed71a1/language-en>



For follow-up queries:

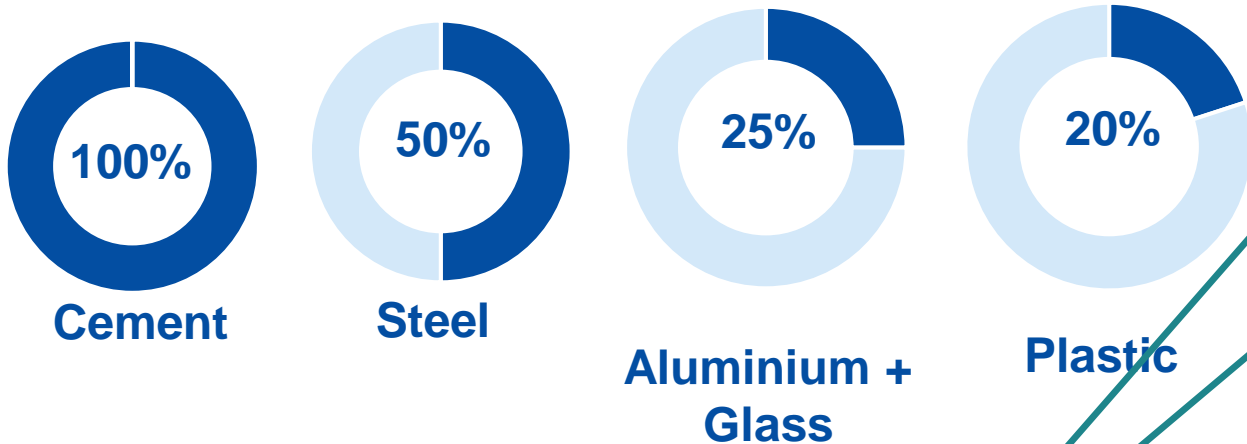
grow-construction@ec.europa.eu



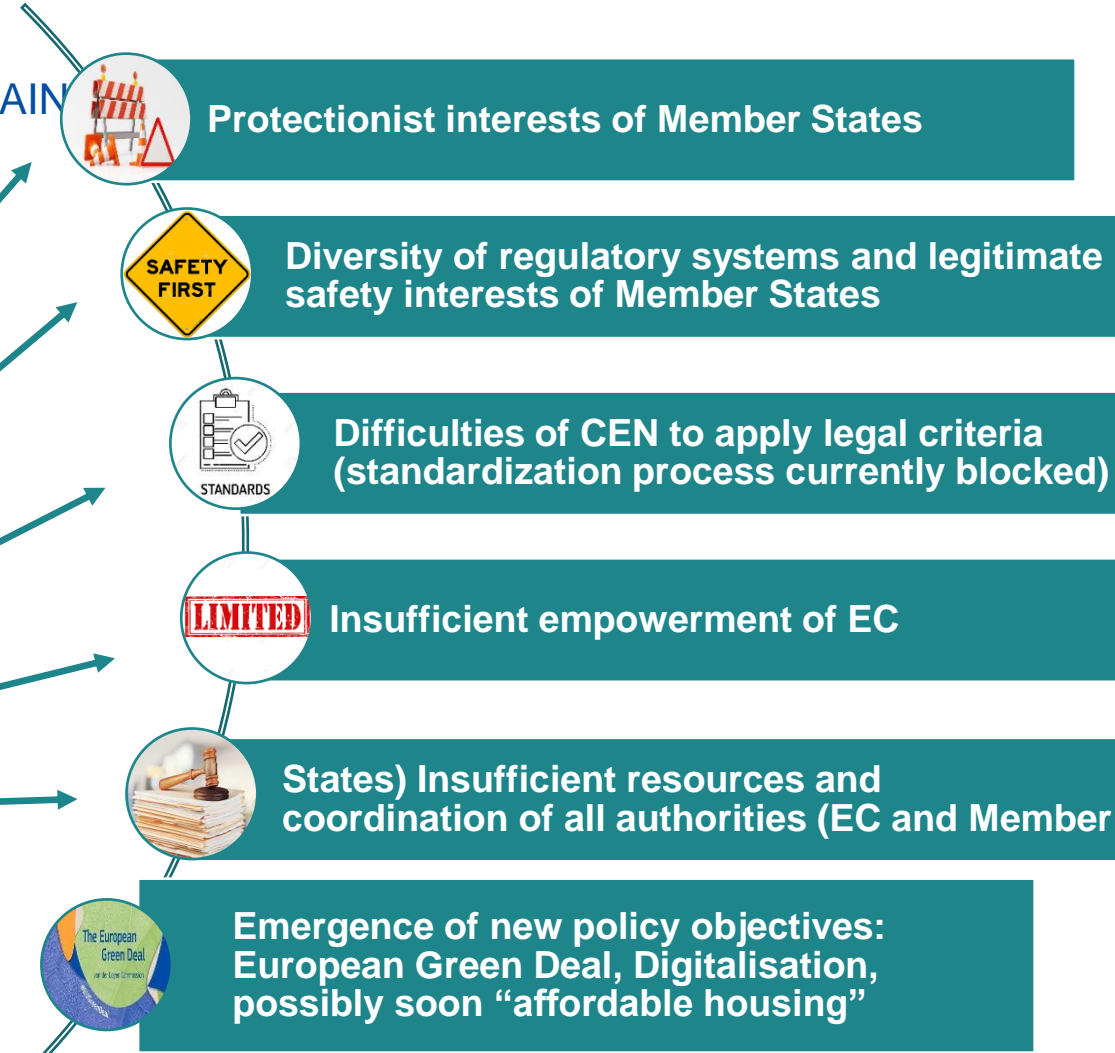
Construction Products

- Value of construction products market in EU: € 500 billion (est.)
- Intra EU trade: 31% of products (vs. 69% “home-made”)
- Extra-EU exports: € 34 billion (increasing)
- Extra-EU imports: € 21 billion (decreasing)

CONSTRUCTION PRODUCTS - AT THE BASE OF KEY VALUE CHAIN



CURRENT CPR DOES NOT ENSURE FUNCTIONING INTERNAL MARKET OF CP

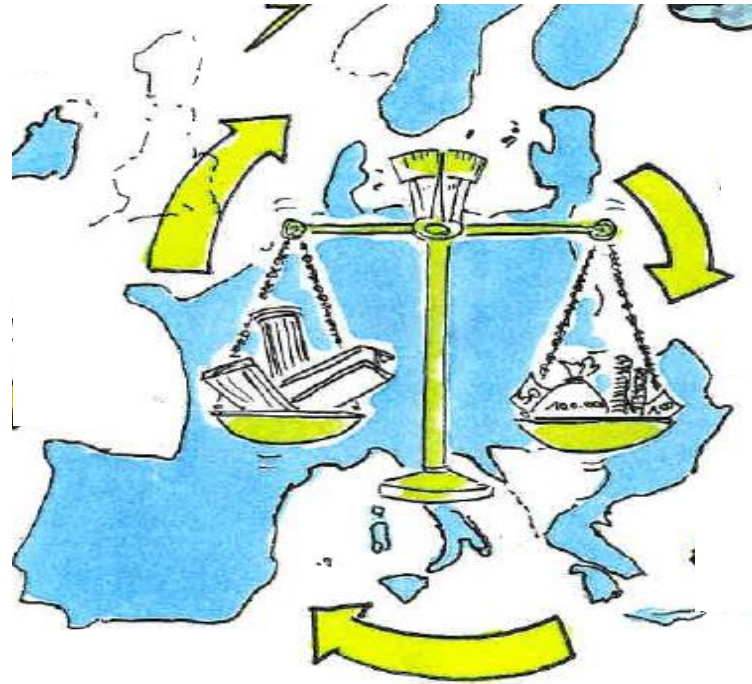


CPR – Issues

**Underperforming
standardisation
system - current
standards incomplete**

**Market surveillance
weak and uneven**

Member States infringe law



**CPR not adequate to meet
the European Green Deal
and digitalisation
objectives**

**Goal of Article 114 TFEU (high
level of protection of health,
safety and environment) not
effectively pursued**

**Simplified procedures
aiming at SMEs do not
work**